

Message Text

SECRET

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NODIS

FOR AMBASSADOR YOUNG FROM UNA

FOLLOWING REPEAT ANKARA 3327 ACTION SECSTATE INFO NICOSIA
MAY 1

QUOTE S E C R E T ANKARA 3327

EXDIS - DISTRIBUTE AS NODIS

FOR DEPUTY SECRETARY FROM AMBASSADOR SPIERS

E.O. 11652: GDS

TAGS: PEPR, CY, TU

SUBJ: TURKISH CYPRIOT PROPOSALS: CONGRESSIONAL CONSIDERATION
OF EASTERN MEDITERRANEAN PROGRAM

REF: STATE 110036

1. I WILL BE SEEING FOREIGN MINISTER OKCUN AT 1430 HOURS LOCAL
TIME TO GET THE RESULTS OF THE GOT'S OVERNIGHT CONSIDERATION OF THE
FORMULATION IN REFTEL. ANTICIPATING AN UNSATISFACTORY
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RESPONSE, I HAVE DRAFTED THE FOLLOWING SUBSTITUTE -- A
STATEMENT OF THE US POSITION WHICH WE SHOULD GET ON
RECORD NOW. I STRONGLY URGE THAT IF WE ARE UNABLE TO
GET AN ADEQUATE STATEMENT OF TURKISH FLEXIBILITY, WE
TAKE THIS OPPORTUNITY TO ASSURE THE CONGRESS AND BOTH
SIDES OF WHERE WE STAND. SUCH A STATEMENT WOULD PUT
SOME PRESSURE ON BOTH SIDES, WOULD BRING GREATER

CLARITY TO THE PUBLIC US DEBATE OVER A CYPRUS SETTLEMENT, AND WOULD HELP MAKE CLEAR WHAT THE ADMINISTRATION INTENDS TO DO WITH THE SITUATION ONCE THE EMBARGO IS REPEALED.

2. QTE. THE TURKISH CYPRIOTS HAVE NOW GIVEN THE UN SECRETARY GENERAL AN OUTLINE OF THE PROPOSALS THEY ARE PREPARED TO MAKE IN RESUMED INTERCOMMUNAL NEGOTIATIONS. THE UNSYG HAS TERMED THESE PROPOSALS CONCRETE AND SUBSTANTIVE. THIS IS THE FIRST TIME THAT THE TURKISH SIDE HAS FOUND IT POSSIBLE TO PRESENT DETAILED PROPOSALS AND WE CONSIDER THIS AN IMPORTANT ADVANCE.

3. WE BELIEVE THESE PROPOSALS SHOULD BE SEEN AS A STARTING POSITION FOR NEGOTIATIONS: WE HAVE BEEN ASSURED THAT THE TURKISH CYPRIOTS WILL APPROACH THESE TALKS WITH A FLEXIBLE ATTITUDE ON ALL OF THE ISSUES. THIS ATTITUDE, THE NEW TURKISH CYPRIOT PROPOSALS AND THE GREEK CYPRIOT PROPOSALS PRESENTED IN 1977, TAKEN TOGETHER, PROVIDE, IN OUR JUDGMENT, A SATISFACTORY FRAMEWORK FOR THE RESUMPTION OF INTERCOMMUNAL NEGOTIATIONS. WE HAVE URGED DR WALDHEIM TO RECONVENE THESE NEGOTIATIONS AND WILL CONTINUE TO DO SO. WE BELIEVE THERE IS NO JUSTIFICATION FOR DELAY, PARTICULARLY IF DELAY IS MOTIVATED BY A SECRET

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DESIRE TO INFLUENCE THE CONGRESS NEGATIVELY ON THE LIFTING OF THE EMBARGO. ALSO, WE BELIEVE IT IS DIFFICULT TO EXPECT EITHER SIDE TO "IMPROVE" ITS PROPOSAL OUTSIDE THE CONTEXT OF ACTUAL NEGOTIATIONS.

4. WHEN NEGOTIATIONS RESUME WE HOPE THE US CAN PLAY A CONSTRUCTIVE ROLE IN INFLUENCING THE PARTIES TOWARD MORE NEGOTIABLE POSITIONS. THIS WILL BE THE CASE IF THE EMBARGO IS LIFTED AND THE BASIS IS LAID FOR ALL PARTIES TO BE CONVINCED WE CAN TAKE OBJECTIVE, EVEN-HANDED POSITIONS-NOT SUBJECT TO THE MANIPULATION OF ONE PARTY AGAINST THE OTHER.

5. ON SUBSTANCE WE BELIEVE PROGRESS IS POSSIBLE IN ALL KEY AREAS. WE SUPPORT THE ESTABLISHMENT OF A FEDERAL FRAMEWORK WHICH PROVIDES SECURITY FOR THE INDIVIDUAL COMMUNITIES THROUGH A SUBSTANTIAL DEGREE OF INTERNAL SELF-GOVERNMENT. IN THE 1960'S PARTICULARLY THE TURKISH COMMUNITY WAS SUBJECT TO TERROR AND DISCRIMINATION; BUT BOTH SIDES HAVE BEEN

WRONGED. AT THE SAME TIME WE FAVOR A VIABLE CENTRAL GOVERNMENT WITH A WIDE MEASURE OF AUTHORITY AND EFFECTIVENESS IN ITS AREAS OF RESPONSIBILITY. A SATISFACTORY SOLUTION CAN ONLY COME OUT OF THE GIVE AND TAKE OF THE NEGOTIATING PROCESS.

6. WE BELIEVE THERE MUST BE A SUBSTANTIAL RELINQUISHMENT OF THE TERRITORY NOW OCCUPIED BY THE TURKISH SIDE. HOWEVER, SINCE THE TURKISH CYPRIOTS ARE MOSTLY AGRARIAN AND HAVE TRADITIONALLY OWNED A LARGER SHARE OF THE LAND WE DO NOT BELIEVE IT IS POSSIBLE TO MAKE A MECHANICAL FORMULA EQUATING POPULATION WITH LAND TENURE. WE HAVE AMPLE REASON TO BELIEVE THAT THE TURKISH CYPRIOTS
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WILL APPROACH THIS PROBLEM WITH FLEXIBILITY AND A DESIRE TO REACH A SOLUTION. THEIR RECENT PROPOSALS FORM A STARTING POINT FOR DISCUSSION.

7. THE THIRD ISSUE IS VAROSHA WHICH WE BELIEVE SHOULD NOT REMAIN UNDER TURKISH CYPRIOT JURISDICTION IN A FINAL SETTLEMENT. WE BELIEVE THE TWO SIDES CAN REACH AGREEMENT ON SUCH AN OUTCOME.

8. FOR THE UNITED STATES TO BE HELPFUL IN THE NEGOTIATING PROCESS, HOWEVER, WE BELIEVE THE EMBARGO MUST BE REMOVED. TURKS, LIKE AMERICANS, DO NOT LIKE TO NEGOTIATE UNDER THREAT, EXPLICIT OR IMPLIED. ACCORDINGLY, WE HAVE NO DOUBT THAT REMOVAL OF THE EMBARGO IS A NECESSARY PRECONDITION TO ENHANCEMENT OF THE PROSPECTS OF A PEACEFUL AND LASTING SETTLEMENT ON CYPRUS. UNQTE

9. IF THE ABOVE WERE TO BE USED, WE SHOULD GIVE FAIR WARNING TO THE TURKS, BY PROVIDING THEM A COPY, EITHER HERE OR THROUGH THEIR EMBASSY, BEFORE YOUR HEARING. ONE FINAL POINT: MY RECOMMENDATION IS BASED ON MY BELIEF THAT THE TURKS' FINAL POSITION ON THE PARAGRAPHS WE HAVE ASKED THEM TO CLEAR FOR YOUR TESTIMONY WILL BE TOO RESTRICTIVE TO BE HELPFUL. IF I SHOULD BE PLEASANTLY SURPRISED, I WILL GET BACK TO YOU WITH ANY MODIFICATION OF MY RECOMMENDATION THAT SEEMS NECESSARY. SPIERS. UNQUOTE VANCE

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